Union Calendar No. 207

104TH CONGRESS H. R. 2029

[Report No. 104-421]

BILL

To amend the Farm Credit Act of 1971 to provide regulatory relief.

December 18 (legislative day, December 15), 1995

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

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104TH CONGRESS 1ST SESSION

H. R. 2029

[Report No. 104-421]

To amend the Farm Credit Act of 1971 to provide regulatory relief.

IN THE HOUSE OF REPRESENTATIVES

July 13, 1995

Mr. Allard (for himself, Mr. Johnson of South Dakota, and Mr. Rahall), introduced the following bill; which was referred to the Committee on Agriculture

December 18 (legislative day, December 15), 1995

Additional sponsors: Mr. Holden, Mr. Baldacci, Mrs. Chenoweth, Mr. Pomeroy, Mr. Ewing, Mr. Minge, Mr. Cooley, Mr. Lahood, Mr. Bliley, Mr. Stenholm, Mr. Lucas, Mr. Crapo, Mr. Lewis of Kentucky, Mr. Whitfield, Mr. McHugh, Mr. Bonior, Ms. McKinney, Mr. Chambliss, Mr. Taylor of North Carolina, Mr. Boehlert, Mr. Condit, Mr. Kingston, Mr. Spratt, Mr. Pombo, Mr. Walsh, Mr. Neal of Massachusetts, Mr. Hinchey, Mr. Herger, and Mr. Olver

DECEMBER 18 (legislative day, DECEMBER 15), 1995

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on July 13, 1995]

A BILL

To amend the Farm Credit Act of 1971 to provide regulatory relief.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Farm Credit System Regulatory Relief Act of 1995".
- 6 (b) Table of Contents of this
- 7 Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. References.
 - Sec. 3. Regulatory review.
 - Sec. 4. Examination of Farm Credit System institutions.
 - Sec. 5. Farm Credit Insurance Fund operations.
 - Sec. 6. Powers with respect to troubled insured System banks.
 - Sec. 7. Farm Credit System Insurance Corporation board of directors.
 - Sec. 8. Conservatorship and receiverships.
 - Sec. 9. Oversight and regulatory actions by the Farm Credit System Insurance Corporation.
 - Sec. 10. Formation of administrative service entities.
 - Sec. 11. Requirements for loans sold into the secondary market.
 - Sec. 12. Removal of antiquated and unnecessary paperwork requirements.
 - Sec. 13. Removal of government certification requirement for certain private sector financing.
 - Sec. 14. Reform of regulatory limitations on the dividend, member business, and voting practices of eligible farmer-owned cooperatives.
 - Sec. 15. Extension of interest rate reduction program for 5 years.

8 SEC. 2. REFERENCES.

- 9 Except as otherwise expressly provided, wherever in
- 10 this Act an amendment or repeal is expressed in terms of
- 11 an amendment to, or repeal of, a section or other provision,
- 12 the reference shall be considered to be made to a section or
- 13 other provision of the Farm Credit Act of 1971.
- 14 SEC. 3. REGULATORY REVIEW.
- 15 (a) FINDINGS.—The Congress finds that—
- 16 (1) the Farm Credit Administration, in its role
- as an arms-length, safety and soundness regulator,

1	has made considerable progress in reducing the regu-
2	latory burden on Farm Credit System institutions;
3	(2) the efforts of the Farm Credit Administration
4	in this regard have resulted in cost savings for Farm
5	Credit System institutions; and
6	(3) such cost savings ultimately benefit the Na-
7	tion's farmers, ranchers, agricultural cooperatives,
8	and rural residents.
9	(b) REQUIREMENT FOR CONTINUED REVIEW.—The
10	Farm Credit Administration shall continue its comprehen-
11	sive review of regulations governing the Farm Credit Sys-
12	tem in order to further identify and eliminate, consistent
13	with safety and soundness, all regulations that are unneces-
14	sary, unduly burdensome or costly, or not based on statute.
15	SEC. 4. EXAMINATION OF FARM CREDIT SYSTEM INSTITU-
16	TIONS.
17	Section 5.19(a) (12 U.S.C. 2254(a)) is amended by
18	striking "each year" in the first sentence and inserting
19	"every 18 months".
20	SEC. 5. FARM CREDIT INSURANCE FUND OPERATIONS.
21	(a) Adjustment of Premiums.—
22	(1) In general.—Section 5.55(a) (12 U.S.C.
23	2277a-4(a)) is amended—
24	(A) in paragraph (1), by striking "Until
25	the aggregate of amounts in the Farm Credit In-

1	surance Fund exceeds the secure base amount,
2	the annual premium due from any insured Sys-
3	tem bank for any calendar year shall" and in-
4	serting "If, at the end of any calendar year, the
5	aggregate of the amounts in the Farm Credit In-
6	surance Fund does not exceed the secure base
7	amount, the annual premium due from any in-
8	sured System bank for that calendar year shall,
9	subject to paragraph (2),"; and
10	(B) by redesignating paragraph (2) as
11	paragraph (3) and inserting after paragraph (1)
12	$the\ following:$
13	"(2) Reduced premiums.—The Corporation, in
14	its sole discretion, may reduce, by a percentage uni-
15	formly applied to all insured System banks, the an-
16	nual premium due from each insured System bank
17	during any calendar year, as determined under para-
18	graph (1).".
19	(2) Conforming amendments.—
20	(A) Section 5.55(b).—Section 5.55(b) (12
21	U.S.C. 2277a-4(b)) is amended—
22	(i) by striking "Insurance Fund" each
23	place such term appears and inserting
24	"Farm Credit Insurance Fund";

1	(ii) by striking "for the following cal-
2	endar year"; and
3	(iii) by striking "subsection (a)" and
4	inserting "subsection $(a)(1)$ ".
5	(B) Section 5.56(a).—Section 5.56(a) (12
6	U.S.C. 2277a-5(a)) is amended in each of para-
7	graphs (2) and (3) by striking "section
8	5.55(a)(2)" and inserting "section $5.55(a)(3)$ ".
9	(C) Section 1.12(b).—Section 1.12(b) (12
10	U.S.C. 2020(b)) is amended—
11	(i) in paragraph (1), by inserting "(as
12	defined in section $5.55(a)(3)$)" after "gov-
13	ernment-guaranteed loans"; and
14	(ii) in paragraph (3), by inserting
15	"(as so defined)" after "government-guaran-
16	teed loans" each place such term appears.
17	(b) Technical Amendment.—Section 5.55(d) (12
18	U.S.C. 2277a-4(d)) is amended—
19	(1) in the matter preceding paragraph (1)—
20	(A) by striking "and (c)" and inserting ",
21	(c), and (e)"; and
22	(B) by striking "a Farm Credit Bank" and
23	inserting "an insured System bank"; and

1	(2) by striking "Farm Credit Bank" each subse-
2	quent place such term appears and inserting "insured
3	System bank".
4	(c) Allocation to Insured System Banks and
5	OTHER SYSTEM INSTITUTIONS OF EXCESS AMOUNTS IN
6	THE FARM CREDIT INSURANCE FUND.—Section 5.55 (12
7	U.S.C. 2277a-4) is amended by adding at the end the fol-
8	lowing:
9	"(e) Allocation to System Institutions of Ex-
10	cess Reserves.—
11	"(1) Establishment of allocated insurance
12	RESERVES ACCOUNTS.—There is hereby established
13	within the Farm Credit Insurance Fund—
14	"(A) for each insured System bank; and
15	"(B) subject to paragraph (5)(C), for all
16	holders, in the aggregate, of Financial Assistance
17	$Corporation\ stock,$
18	an Allocated Insurance Reserves Account. Amounts in
19	any Allocated Insurance Reserves Account shall be
20	considered to be part of the Farm Credit Insurance
21	Fund.
22	"(2) Annual allocations.—If, at the end of
23	any calendar year, the aggregate of the amounts in
24	the Farm Credit Insurance Fund exceeds the average
25	secure base amount for the calendar year (as cal-

culated on an average daily balance basis), the Corporation shall allocate to the Allocated Insurance Reserves Accounts such excess amount less the amount
that the Corporation, in its sole discretion, determines
to be the sum of the estimated operating expenses and
estimated insurance obligations of the Corporation for
the immediately succeeding calendar year.

- "(3) Allocation formula.—From the total amount required to be allocated at the end of a calendar year pursuant to paragraph (2)—
 - "(A) 10 percent of such total amount shall be credited to the Allocated Insurance Reserves Account established under paragraph (1)(B), subject to paragraph (5)(C); and

"(B) there shall be credited to the Allocated Insurance Reserves Account of each insured System bank an amount that bears the same ratio to such total amount (less any reduction under subparagraph (A)) as the average principal outstanding for the 3-year period ending with the end of such calendar year on loans made by the bank that are in accrual status bears to the average principal outstanding for such 3-year period on loans made by all insured System banks that are in accrual status (excluding, in each case,

1	the guaranteed portions of government-guaran-
2	teed loans described in subsection $(a)(1)(C)$.
3	"(4) Use of funds in allocated insurance
4	RESERVES ACCOUNTS.—To the extent that the sum of
5	the operating expenses of the Corporation and the in-
6	surance obligations of the Corporation for a calendar
7	year exceeds the estimated sum described in para-
8	graph (2) for the calendar year, the Corporation shall
9	cover such expenses and obligations by reducing each
10	Allocated Insurance Reserves Account by the same
11	proportion and expending the amounts so obtained,
12	before expending other monies in the Fund.
13	"(5) Other disposition of account funds.—
14	"(A) In general.—Beginning in calendar
15	year 2003, if the aggregate of the amounts in the
16	Farm Credit Insurance Fund exceeds the secure
17	base amount, the Corporation may—
18	"(i) subject to subparagraph (D), pay
19	to each insured System bank, in a manner
20	determined by the Corporation, an amount
21	equal to the lesser of—
22	"(I) 20 percent of the balance in
23	the bank's Allocated Insurance Reserves
24	Account as of the preceding December
25	31; or

1	"(II) 20 percent of the balance in
2	the bank's Allocated Insurance Reserves
3	Account on the date of payment; and
4	"(ii) subject to subparagraphs (C) and
5	(E), pay to each System bank and associa-
6	tion holding Financial Assistance Corpora-
7	tion stock its proportionate share, deter-
8	mined by dividing the number of shares of
9	Financial Assistance Corporation stock held
10	by such institution by the total number of
11	shares of Financial Assistance Corporation
12	stock outstanding, of the lesser of—
13	"(I) 20 percent of the balance in
14	the Allocated Insurance Reserves Ac-
15	count established under paragraph
16	(1)(B) as of the preceding December
17	31; or
18	"(II) 20 percent of the balance in
19	the Allocated Insurance Reserves Ac-
20	count established under paragraph
21	(1)(B) on the date of the payment.
22	"(B) Authority to eliminate or reduce
23	Payments.—The Corporation may eliminate or
24	reduce payments under subparagraph (A) if the
25	Corporation determines, in its sole discretion,

1	that such payments, or other circumstances that
2	might require use of the Farm Credit Insurance
3	Fund, could cause the amount in the Farm Cred-
4	it Insurance Fund during that calendar year to
5	be less than the secure base amount.
6	"(C) Reimbursement for financial as-
7	SISTANCE CORPORATION STOCK.—
8	"(i) Sufficient funding.—Notwith-
9	$standing\ paragraph\ (3)(A),\ upon\ provision$
10	by the Corporation for the accumulation in
11	the account established under paragraph
12	(1)(B) of funds in an amount equal to \$56
13	million, the Corporation shall not allocate
14	any further funds to such account except to
15	replenish such account in the event that
16	funds are diminished below such amount by
17	the Corporation pursuant to paragraph (4).
18	"(ii) Wind down and termination.—
19	"(I) Final disbursements.—
20	Upon disbursement of a total of \$53
21	million from such Allocated Insurance
22	Reserves Account, the Corporation shall
23	disburse the remaining amounts in
24	such account, as determined under
25	paragraph (5)(A)(ii), without regard

1	to the percentage limitation in
2	subclauses (I) and (II) thereof.
3	"(II) TERMINATION OF AC-
4	COUNT.—Upon disbursement of a total
5	of \$56 million from such Allocated In-
6	surance Reserves Account established
7	under paragraph (1)(B), the Corpora-
8	tion shall close the Allocated Insurance
9	Reserves Account established under
10	paragraph (1)(B) and transfer any re-
11	maining funds in such Account to the
12	remaining Allocated Insurance Re-
13	serves Accounts in accordance with the
14	formula in paragraph $(3)(B)$ for the
15	calendar year in which the transfer oc-
16	curs.
17	"(D) DISTRIBUTION OF PAYMENTS RE-
18	CEIVED.—Within 60 days after receipt of a pay-
19	$ment\ made\ under\ subparagraph\ (5)(A)(i),\ each$
20	insured System bank, in consultation with its af-
21	filiated associations, and taking into account the
22	direct or indirect payment of insurance pre-
23	miums by such associations, shall develop and
24	implement an equitable plan to distribute pay-

1	ments received pursuant to subparagraph
2	(5)(A)(i) among the bank and its associations.
3	"(E) Exception for previously reim-
4	BURSED ASSOCIATIONS.—For purposes of sub-
5	paragraph (5)(A)(ii), in any Farm Credit Dis-
6	trict in which the funding bank has reimbursed
7	one or more of its affiliated associations for the
8	previously unreimbursed portion of the Finan-
9	cial Assistance stock held by such associations,
10	the funding bank shall be deemed to be the holder
11	of the shares of Financial Assistance Corporation
12	stock for which it has provided such reimburse-
13	ment.".
14	SEC. 6. POWERS WITH RESPECT TO TROUBLED INSURED
15	SYSTEM BANKS.
16	(a) Least-Cost Resolution.—Section 5.61(a)(3)
17	(12 U.S.C. 2277a–10(a)(3)) is amended—
18	(1) by redesignating subparagraph (B) as sub-
19	paragraph (F); and
20	(2) by striking subparagraph (A) and inserting
21	$the\ following:$
22	"(A) Least-cost resolution.—Assistance
23	may not be provided to an insured System bank
24	under this subsection unless the total amount of
25	such assistance is the least costly to the Farm

1	Credit Insurance Fund of all possible alter-
2	natives available to the Corporation, including
3	liquidation of the bank (including paying the in-
4	sured obligations issued on behalf of the bank).
5	Before making a least-cost determination under
6	this subparagraph, the Corporation shall accord
7	such other insured System banks as the Corpora-
8	tion determines appropriate the opportunity to
9	submit information relating to such determina-
10	tion.
11	"(B) Procedural rules.—In determining
12	the least costly alternative under subparagraph
13	(A), the Corporation shall—
14	"(i) evaluate alternatives on a present-
15	value basis, using a reasonable discount
16	rate;
17	"(ii) document that evaluation and the
18	assumptions on which the evaluation is
19	based; and
20	"(iii) retain the documentation for not
21	less than 5 years.
22	"(C) Time of Determination.—
23	"(i) Cost of Assistance.—For pur-
24	poses of this subsection, the determination of
25	the costs of providing any assistance under

1	any provision of this section with respect to
2	any insured System bank shall be made as
3	of the date on which the Corporation makes
4	the determination to provide such assistance
5	to the institution under this section.
6	"(ii) Cost of Liquidation.—For pur-
7	poses of this subsection, the determination of
8	the costs of liquidation of any insured Sys-
9	tem bank shall be made as of the earliest
10	of—
11	"(I) the date on which a conserva-
12	tor is appointed for the bank;
13	"(II) the date on which a receiver
14	is appointed for the bank; or
15	"(III) the date on which the Cor-
16	poration makes any determination to
17	provide any assistance under this sec-
18	tion with respect to the bank.
19	"(D) EVALUATION OF MANAGEMENT.—Be-
20	fore providing any assistance under paragraph
21	(1), the Corporation shall evaluate the adequacy
22	of the managerial resources of the bank. The con-
23	tinued service of any director or senior ranking
24	officer who serves in a policymaking role for the
25	assisted bank, as determined by the Corporation,

1	shall be subject to approval by the Corporation
2	as a condition of such assistance.
3	"(E) DISCRETIONARY DETERMINATION.—
4	Any determination that the Corporation makes
5	under this paragraph shall be in the sole discre-
6	tion of the Corporation.".
7	(b) Conforming Amendments.—Section 5.61(a) (12
8	U.S.C. 2277a–10(a)) is amended—
9	(1) in paragraph (1), by striking "In General"
10	and inserting "STAND-ALONE ASSISTANCE"; and
11	(2) in paragraph (2)—
12	(A) by striking "Enumerated powers"
13	and inserting "Facilitation of mergers or
14	CONSOLIDATION"; and
15	(B) in subparagraph (A), by striking "FA-
16	CILITATION OF MERGERS OR CONSOLIDATION"
17	and inserting "IN GENERAL".
18	SEC. 7. FARM CREDIT SYSTEM INSURANCE CORPORATION
19	BOARD OF DIRECTORS.
20	Section 201 of the Farm Credit Banks and Associa-
21	tions Safety and Soundness Act of 1992 (106 Stat. 4104-
22	4105) is repealed.

SEC. 8. CONSERVATORSHIP AND RECEIVERSHIPS.

- 2 (a) Inclusion Among General Corporate Pow-
- 3 ERS.—Section 5.58(9) (12 U.S.C. 2277a-7(9)) is amended
- 4 to read as follows:
- 5 "(9) Conservator or receiver.—The Cor-
- 6 poration may act as conservator or receiver.".
- 7 (b) Conforming Amendments.—Section 5.51 (12)
- 8 U.S.C. 2277a) is amended by striking paragraph (5) and
- 9 redesignating paragraph (6) as paragraph (5).
- 10 SEC. 9. OVERSIGHT AND REGULATORY ACTIONS BY THE
- 11 FARM CREDIT SYSTEM INSURANCE CORPORA-
- 12 **TION**.
- Part E of title V of the Farm Credit Act of 1971 (12
- 14 U.S.C. 2277-2277a-14) is amended by inserting after sec-
- 15 tion 5.61 the following:
- 16 "SEC. 5.61A. AUTHORITY TO REGULATE GOLDEN PARA-
- 17 **CHUTE AND INDEMNIFICATION PAYMENTS.**
- 18 "(a) In General.—The Corporation may prohibit or
- 19 limit, by regulation or order, any golden parachute pay-
- 20 ment or indemnification payment by a Farm Credit Sys-
- 21 tem institution (including the Federal Agricultural Mort-
- 22 gage Corporation and any conservator or receiver for the
- 23 Federal Agricultural Mortgage Corporation) in troubled
- 24 condition (as defined in regulations issued by the Corpora-
- 25 *tion*).

- 1 "(b) Factors To Be Taken Into Account.—The
- 2 Corporation shall prescribe, by regulation, the factors to be
- 3 considered by the Corporation in taking any action under
- 4 subsection (a), which may include the following:
- 5 "(1) Whether there is a reasonable basis to be6 lieve that the institution-related party has committed
 7 any fraudulent act or omission, breach of trust or fi8 duciary duty, or insider abuse with regard to the
 9 Farm Credit System institution involved that has
 10 had a material effect on the financial condition of the
 11 institution.
 - "(2) Whether there is a reasonable basis to believe that the institution-related party is substantially responsible for the insolvency of the Farm Credit System institution, the appointment of a conservator or receiver for the institution, or the institution's troubled condition (as defined in regulations prescribed by the Corporation).
 - "(3) Whether there is a reasonable basis to believe that the institution-related party has materially violated any applicable law or regulation that has had a material effect on the financial condition of the

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1	"(4) Whether there is a reasonable basis to be-
2	lieve that the institution-related party has violated or
3	conspired to violate—
4	"(A) section 215, 657, 1006, 1014, or 1344
5	of title 18, United States Code; or
6	"(B) section 1341 or 1343 of title 18,
7	United States Code, affecting a Farm Credit
8	System institution.
9	"(5) Whether the institution-related party was in
10	a position of managerial or fiduciary responsibility.
11	"(6) The length of time that the party was relat-
12	ed with the Farm Credit System institution and the
13	degree to which—
14	"(A) the payment reasonably reflects com-
15	pensation earned over the period of employment;
16	and
17	"(B) the compensation involved represents a
18	reasonable payment for services rendered.
19	"(c) Certain Payments Prohibited.—No Farm
20	Credit System institution may prepay the salary or any
21	liability or legal expense of any institution-related party
22	if such payment—
23	"(1) is made in contemplation of the insolvency
24	of such institution or after the commission of an act
25	of insolvency; and

1	"(2) is made with a view to, or has the result
2	of
3	"(A) preventing the proper application of
4	the assets of the institution to creditors; or
5	"(B) preferring one creditor over another.
6	"(d) Golden Parachute Payment Defined.—As
7	used in this section:
8	"(1) In general.—The term 'golden parachute
9	payment' means any payment (or any agreement to
10	make any payment) in the nature of compensation by
11	any Farm Credit System institution for the benefit
12	of any institution-related party under an obligation
13	of the institution that—
14	"(A) is contingent on the termination of the
15	party's relationship with the institution; and
16	"(B) is received on or after the date on
17	which—
18	"(i) the institution is insolvent;
19	"(ii) any conservator or receiver is ap-
20	pointed for the institution;
21	"(iii) the Farm Credit Administration
22	has assigned the institution a composite
23	CAMEL rating of 4 or 5 under the Farm
24	Credit Administration Rating System, or
25	an equivalent rating; or

1	"(iv) the Corporation otherwise deter-
2	mines that the institution is in a troubled
3	condition (as defined in regulations issued
4	by the Corporation).
5	"(2) Certain payments in contemplation of
6	AN EVENT.—Any payment that would be a golden
7	parachute payment but for the fact that the payment
8	was made before the date referred to in paragraph
9	(1)(B) shall be treated as a golden parachute payment
10	if the payment was made in contemplation of the oc-
11	currence of an event described in any clause of such
12	paragraph.
13	"(3) Certain payments not included.—The
14	term 'golden parachute payment' shall not include—
15	"(A) any payment made under a retirement
16	plan that is qualified (or is intended to be quali-
17	fied) under section 401 of the Internal Revenue
18	Code of 1986 or other nondiscriminatory benefit
19	plan;
20	"(B) any payment made under a bona fide
21	deferred compensation plan or arrangement that
22	the Corporation determines, by regulation or
23	order, to be permissible; or

1	"(C) any payment made by reason of the
2	death or disability of an institution-related
3	party.
4	"(e) Other Definitions.—As used in this section:
5	"(1) Indemnification payment.—The term 'in-
6	demnification payment' means any payment (or any
7	agreement to make any payment) by any Farm Cred-
8	it System institution for the benefit of any person
9	who is or was an institution-related party, to pay or
10	reimburse the person for any liability or legal expense
11	with regard to any administrative proceeding or civil
12	action instituted by the Farm Credit Administration
13	that results in a final order under which the person—
14	"(A) is assessed a civil money penalty; or
15	"(B) is removed or prohibited from partici-
16	pating in the conduct of the affairs of the insti-
17	tution.
18	"(2) Liability or legal expense.—The term
19	liability or legal expense' means—
20	"(A) any legal or other professional expense
21	incurred in connection with any claim, proceed-
22	ing, or action;
23	"(B) the amount of, and any cost incurred
24	in connection with, any settlement of any claim,
25	proceeding, or action; and

1	"(C) the amount of, and any cost incurred
2	in connection with, any judgment or penalty im-
3	posed with respect to any claim, proceeding, or
4	action.
5	"(3) Payment.—The term 'payment' means—
6	"(A) any direct or indirect transfer of any
7	funds or any asset; and
8	"(B) any segregation of any funds or assets
9	for the purpose of making, or under an agree-
10	ment to make, any payment after the date on
11	which such funds or assets are segregated, with-
12	out regard to whether the obligation to make
13	such payment is contingent on—
14	"(i) the determination, after such date,
15	of the liability for the payment of such
16	amount; or
17	"(ii) the liquidation, after such date, of
18	the amount of such payment.
19	"(4) Institution-related party.—The term
20	'institution-related party' means—
21	"(A) any director, officer, employee, or
22	agent for a Farm Credit System institution;
23	"(B) any stockholder (other than another
24	Farm Credit System institution), consultant,
25	joint venture partner, or any other person deter-

1	mined by the Farm Credit Administration to be
2	a participant in the conduct of the affairs of a
3	Farm Credit System institution;
4	"(C) any independent contractor (including
5	any attorney, appraiser, or accountant) who
6	knowingly or recklessly participates in any vio-
7	lation of any law or regulation, any breach of fi-
8	duciary duty, or any unsafe or unsound practice
9	that caused or is likely to cause more than a
10	minimal financial loss to, or a significant ad-
11	verse effect on, the Farm Credit System institu-
12	tion; or
13	"(D) any receiver or conservator of a Farm
14	Credit System institution.
15	"(f) Special Rule.—No provision of this section may
16	be construed as prohibiting any Farm Credit System insti-
17	tution from purchasing any commercial insurance policy
18	or fidelity bond, except that such insurance policy or bond
19	shall not cover any legal or liability expense of the institu-
20	tion that is described in subsection $(e)(1)$.
21	"(g) Special Rule Regarding the Farm Credit
22	Administration.—No provision of this section may be con-
23	strued as limiting the powers, functions, or responsibilities
24	of the Farm Credit Administration.".

1	SEC. 10. FORMATION OF ADMINISTRATIVE SERVICE ENTI-
2	TIES.
3	Part E of title IV (12 U.S.C. 2211–2214) is amended
4	by adding at the end the following:
5	"SEC. 4.28A. DEFINITION OF BANK.
6	"As used in this part, the term 'bank' includes each
7	association operating under title II.".
8	SEC. 11. REQUIREMENTS FOR LOANS SOLD INTO THE SEC-
9	ONDARY MARKET.
10	(a) Borrower Stock.—Section 4.3A (12 U.S.C.
11	2154a) is amended—
12	(1) by redesignating subsections (f) and (g) as
13	subsections (g) and (h), respectively; and
14	(2) by inserting after subsection (e) the following:
15	"(f) Loans Designated for Sale or Sold Into
16	THE SECONDARY MARKET.—Notwithstanding any other
17	provision of this section:
18	"(1) General rule.—Subject to paragraph (2),
19	the bylaws adopted by any bank or association under
20	subsection (b) may provide—
21	"(A) for any loan made on or after the date
22	of the enactment of this subsection that is des-
23	ignated, at the time the loan is made, for sale
24	into a secondary market under title VIII or oth-
25	erwise that no voting stock or participation cer-

1	tificate purchase requirement shall apply to the
2	borrower of the loan; and
3	"(B) for any loan made before the date of
4	the enactment of this subsection that is sold into
5	a secondary market under title VIII or otherwise,
6	that all outstanding voting stock or participa-
7	tion certificates held by the borrower with respect
8	to the loan shall, subject to subsection (d)(1), be
9	retired.
10	"(2) Exception.—If a loan designated for sale
11	as described in paragraph (1)(A) is not sold into a
12	secondary market within 180 days after the designa-
13	tion, the voting stock or participation certificate pur-
14	chase requirement that would otherwise apply to the
15	loan in the absence of bylaw provisions adopted under
16	paragraph (1)(A) shall be effective, except that the by-
17	laws may provide that if such a loan is thereafter sold
18	into a secondary market, all outstanding voting stock
19	or participation certificates held by the borrower with
20	$respect\ to\ such\ loan\ shall,\ subject\ to\ subsection\ (d)(1),$
21	be retired.".
22	(b) Borrower Rights.—
23	(1) In General.—Section $4.14A(a)(5)$ (12)
24	$U.S.C.\ 2202a(a)(5))$ is amended to read as follows:
25	"(5) LOAN.—

"(A) In General.—The term 'loan' means a loan made to a farmer, rancher, or producer or harvester of aquatic products, for any agricultural or aquatic purpose and other credit needs of the borrower, including financing for basic processing and marketing directly related to the borrower's operations and those of other eligible farmers, ranchers, and producers or harvesters of aquatic products.

"(B) Exclusion of loans designated for sale into a secondary market under title VIII or otherwise, except as provided in subparagraph (C).

"(C) Special Rule.—If a loan designated for sale into a secondary market is not sold into a secondary market within 180 days after such designation, the provisions of sections 4.14, 4.14A, 4.14B, 4.14C, 4.14D, and 4.36 that would apply to the loan in the absence of subparagraph (B) shall apply to the loan until the loan is so sold.".

- 1 (2) Conforming amendment.—Section 8.9(b)
- 2 (12 U.S.C. 2279aa-9(b)) is amended by inserting
- 3 "(as defined in section 4.14A(a)(5))" after "At the
- 4 time of application for a loan".

5 SEC. 12. REMOVAL OF ANTIQUATED AND UNNECESSARY PA-

- 6 **PERWORK REQUIREMENTS.**
- 7 (a) Disclosure on Adjustable Rate Loans.—Sec-
- 8 tion 4.13(a)(4) (12 U.S.C. 2199(a)(4)) is amended by in-
- 9 serting ", except that any regulation of the Farm Credit
- 10 Administration implementing this paragraph shall include
- 11 a provision permitting notice to a borrower of a change
- 12 in the interest rate applicable to the borrower's loan to be
- 13 made within a reasonable time after the effective date of
- 14 the change" before the semicolon.
- 15 (b) Compensation of Association Personnel.—
- 16 Section 1.5(13) (12 U.S.C. 2013(13)) is amended by strik-
- 17 ing "and the appointment and compensation of the chief
- 18 executive officer thereof,".
- 19 (c) Joint Management Agreements.—Section
- 20 5.17(a)(2)(A) (12 U.S.C. 2252(a)(2)(A)) is amended in the
- 21 1st sentence by striking "or management agreements".
- 22 (d) Removal of Certain Borrower Reporting
- 23 Requirements.—Section 1.10(a) (12 U.S.C. 2018(a)) is
- 24 amended by striking paragraph (5).
- 25 (e) Use of Private Mortgage Insurance.—

1	(1) In General.—Section 1.10(a)(1) (12 U.S.C.
2	2018(a)(1)) is amended by adding at the end the fol-
3	lowing:
4	"(D) Private mortgage insurance.—
5	Loans on which private mortgage insurance is
6	obtained may exceed 85 percent of the appraised
7	value of the real estate security to the extent that
8	the loan amount in excess of such 85 percent is
9	covered by the insurance.".
10	(2) Conforming Amendment.—Section
11	1.10(a)(1)(A) (12 U.S.C. 2018(a)(1)(A)) is amended
12	by striking "paragraphs (2) and (3)" and inserting
13	"subparagraphs (C) and (D)".
14	(f) Dissemination of Quarterly Reports.—Sec-
15	tion 5.17(a)(8) (12 U.S.C. 2252(a)(8)) is amended by in-
16	serting "the requirements of the Farm Credit Administra-
17	tion governing the dissemination to stockholders of quar-
18	terly reports of System institutions may not be more bur-
19	densome or costly than the requirements applicable to na-
20	tional banks, and" after "except that".
21	SEC. 13. REMOVAL OF GOVERNMENT CERTIFICATION RE-
22	QUIREMENT FOR CERTAIN PRIVATE SECTOR
23	FINANCING.
24	Section $3.8(b)(1)(A)$ (12 U.S.C. $2129(b)(1)(A)$) is
25	amended—

1	(1) by striking 'have been certified by the Ad-
2	ministrator of the Rural Electrification Administra-
3	tion to be eligible for such" and inserting "are eligible
4	under the Rural Electrification Act of 1936 for"; and
5	(2) by striking "loan guarantee, and" and in-
6	serting 'loan guarantee from such agencies (or their
7	successors), and".
8	SEC. 14. REFORM OF REGULATORY LIMITATIONS ON THE
9	DIVIDEND, MEMBER BUSINESS, AND VOTING
10	PRACTICES OF ELIGIBLE FARMER-OWNED CO-
11	OPERATIVES.
12	(a) In General.—Section 3.8(a) (12 U.S.C. 2129(a))
13	is amended by adding at the end the following: "Any such
14	association that has received a loan from a bank for co-
15	operatives shall, without regard to the requirements of the
16	preceding sentence, continue to be so eligible for so long as
17	more than 50 percent (or such higher percentage as is estab-
18	lished by the bank board) of the voting control of the asso-
19	ciation is held by farmers, producers or harvesters of aquat-
20	ic products, or eligible cooperative associations.".
21	(b) Conforming Amendment.—Section 3.8(b)(1)(D)
22	(12 U.S.C. $2129(b)(1)(D)$) is amended by inserting ", or
23	under the last sentence," after "(4)".

1 SEC. 15. EXTENSION OF INTEREST RATE REDUCTION PRO-

- 2 **GRAM FOR 5 YEARS.**
- 3 Section 1320 of the Food Security Act of 1985 (7
- 4 U.S.C. 1999 note) is amended by striking "1995" and in-
- 5 serting "2000".

Amend the title so as to read: "A bill to amend the Farm Credit Act of 1971 to provide regulatory relief, and for other purposes.".

HR 2029 RH——2

HR 2029 RH——3